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FLORIDA DEPARTMENT OF CHILDREN AND FAMILIES
CRIMINAL JUSTICE, MENTAL HEALTH AND SUBSTANCE ABUSE
REINVESTMENT GRANT- GRANT # RFA03H17GN2
Submitted by S eminole C ounty
May 2017

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Seminole currently has a continuum of services in place for adults and juveniles with mental health, substance abuse, and co-occurring disorders involved in the criminal justice system , and for over eighteen years, has repeatedly demonstrated its ng or devising ways to divert those from arrest and ese ongoing efforts, Seminole County continues to face the need th adults and juveniles with mental illnesses, substance abuse, sfied well as the need to enhance the services already available

- Lack of medical
- Need for additional temporary and permanent homeless
- Coordination and oversight gaps
- Incomplete data and evaluations
- Lack of juvenile services

Aspire Health Partners' Crisis Stabilization Unit in Seminole County, to which law enforcement may refer the small but critical number of individuals for detox services.

At Intercept 2, the coordinated efforts of SCSO and Aspire Health Partners (Aspire) created the Single Point of Access (SPA) team for all adults with mental illnesses, addictions, or co-occurring disorders who were incarcerated and who qualified for post-booking diversion.

Intercept 3 includes the specialty courts for adults, the Adult Drug, Mental Health and Veterans' courts, which are at the heart of the post-booking diversion efforts. No specific enhancements to Intercepts 2 and 3 have been identified for the purposes of this grant, but funding for ongoing services remains crucial.

Intercept 4 involves re-entry in to the community and community supervision, which are facilitated by the Care Managers and Peer Specialists through the Community Resource Center at Aspire, in t

who otherwise would have been arrested, the data indicates that the need for mental health screenings and services remains.

Forensic Admissions . The number of admissions to Forensic State Treatment Facilities has fluctuated over the past several years, with a recent significant drop in the number of admissions. There were 22 admissions in 2010, 14 admissions in 2011, and 10 in 2012. 2014 saw an increase of forensic admissions to 18, but by 2016 that number had dropped to only five admissions. This renewed positive trend indicates a positive response to the County's focus on creating new resources for preventing incarceration and early intervention for those who are incarcerated through its sequential intercept model.

Baker Act Data. Of Florida's 67 counties, Seminole ranked 15th of 67 counties in the number of Baker Act Examinations initiated in 2011, and remained at that spot in 2016. (Annual Report of Baker Act Data, Summary of 2011/2012 Data, University of South Florida; Annual Report of Baker Act Data, Summary of 2015/2016 Data, University of South Florida). Of the 2015/2016 examinations, 25.17% were for juveniles age 18 or under. 63.96% of the 2015/2016 Baker Act examinations were initiated by law enforcement, 28.33% by mental health professionals, and 4.94% by ex parte order. D

Target Populations

Consistent with the County's Strategic Plan, the target populations to be served under this grant include both adults and juveniles. See section 3.8.5.1.2 below, pg. 6, for additional information.

Project as a Community Priority

The Seminole County community, the County's Public Safety Coordinating Council and the PSCC's Mental Health & Substance Abuse Task Force consider this project to be of critical importance. The letters of support and commitment included in this proposal confirm that the project initiatives are a priority.

Eric Welch, the executive director of the nonprofit organization National Alliance on Mental Illness-Greater Orlando writes that this collaborative project helps to fulfill their mission. "For over 30 years, we have been providing free educational classes, support groups and advocacy efforts to those with mental illness and their supporting families . . . NAMI Greater Orlando believes that coordinated Criminal Justice, Mental Health and Substance Abuse initiatives are critical to public safety. NAMIGO enthusiastically supports this project and is fully committed to making this program a continued success."

Sheriff Dennis Lemma writes: "Seminole County takes a decidedly collaborative approach to problem solving related to individuals in this county who have involvement with the criminal justice system, and also experience mental health and /or substance abuse challenges. Our County Government, along with local private and public sector partners, work together to identify and then efficiently fill gaps and provide critical assessment and intervention services to citizens. As the needs of our citizens continue to grow, we take a strategic approach to the expansion and enhancements of our criminal justice, mental health and substance abuse initiatives. It is our belief that mental health and substance abuse problems contribute to criminal justice involvement . . . . Ensuring our citizens have timely access to critical services is one of our organization's foremost priorities. I believe that coordinated criminal justice, mental health and substance abuse initiatives are critical to public safety."

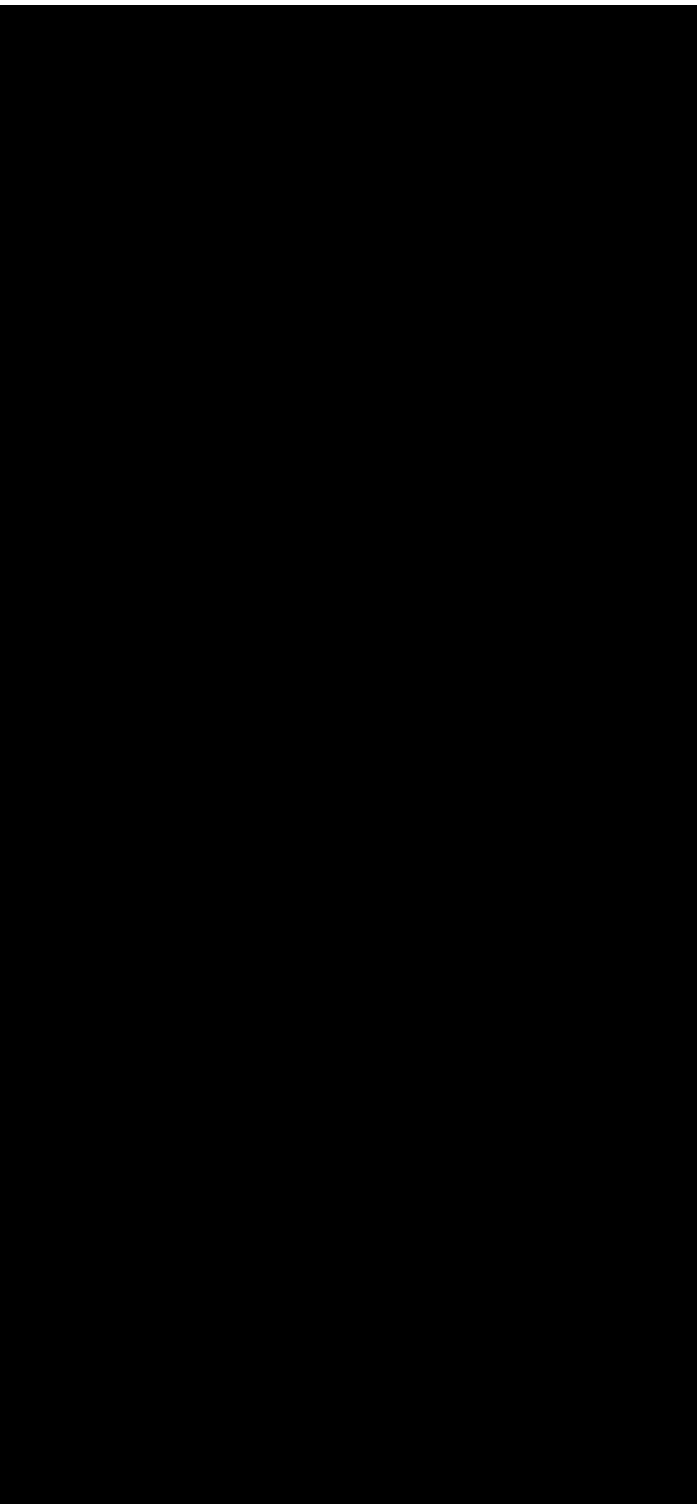
3.8.5.1.1 Analysis of the Current Jail Population

3.8.5.1.1.1 Screening and Assessment Process. For adults, the Seminole County Sheriff's Office (SCSO), State Attorney, and Public Defender have the initial responsibility for identifying, assessing and prioritizing participation for high-risk/high-need individuals. The majority of participants are intercepted by law enforcement. Individuals booked into the Seminole County Jail are interviewed by trained officers of the Sheriff's Office and its SPA Team, and then referred to the State Attorney for legal eligibility screening, and to the treatment provider, Aspire for mental health, substance abuse and co-occurring disorders screening. The Aspire team uses a comprehensive biopsychosocial assessment completed by a masters-level Mental Health Counselor/Assessor along with the DAST (Drug Abuse Screening Tool) and the AUDIT (Alcohol Use Disorder Identification Test) for initial screening. Next, a Psychiatric Evaluation is completed by a Psychiatric Medical Professional to identify, assess, and prioritize participation and services for high-risk/high-need persons.

Juvenile screening is currently conducted through the use of the Child and Adolescent Needs and Strengths (CANS) assessment. The Positive Achievement Change Tool (PACT) is also utilized for those youth who have been arrested

3.8.5.1.1.2 Jail Population Data . The table below represents data collected by the Seminole County Jail team.

Year	Jail Population	Number of arrests	Number (%) of arrestees using mental health services	Number (%) of arrestees with severe mental illness	Number (%) of individuals on psychotropic medications
2014	859	14,126	3,203 (22.7%)	848 (6.0%)	1027 (7.3%)



Florida Division of Children & Families
CRIMINAL JUSTICE, MENTAL HEALTH, AND
SUBSTANCE ABUSE REINVESTMENT GRANT
GRANT # RFA03H17GN2
May 2017

PROJECT NARRATIVE – PROJECT DESIGN AND IMPLEMENTATION (34 pages)

3.8.6.1 SEMINOLE COUNTY PUBLIC SAFETY COORDINATING COUNCIL

3.8.6.1.1 Description of the Planning Council

In compliance with s. 394.657(2)(a), F.S., the Seminole County Public Safety Coordinating Council consists of the following members, and is recruiting for two open positions:

State Attorney – Stacey Salmons
Public Defender – Jeff Dowdy, JD
Circuit Court Judge – Donna McIntosh
County Court Judge – John Woodard
Chief Correctional Officer – Chief Laura Bedard
Sheriff Designee – Shannon Seiple
Designated Police Chief – open position
State Probation – Rachel Richardson
Local Court Representative – Anthony Warren, Adult Drug Court Program Manager
County Commissioner – Brenda Carey
Director of County Probation or Pretrial Intervention Program – Meg Johnson
DCF Representative – Anna Fedeles
Substance Abuse Provider – Erin Martin, LMHC, CAP
Director of Community Mental Health Agency – Valerie Westhead, MD
Primary Consumer of MH Services –y P 8d M <d Mu(P)]v(ohe(P)][( )6ile(P)]T0(MH) <d Mu(P)]s(d M0

Seminole County Government; Aspire Health Partners (the primary mental health and substance abuse treatment provider); County and Circuit Judiciary; Public Defender; State Attorney; Sheriff's Office; all Law Enforcement Agencies in the county; Court Administration; and State and County Probation and Parole.

Meetings . The Public Safety Coordinating Council met most recently on October 20, 2016, January 19, 2017 and April 20, 2017. The remaining 2017 meetings are scheduled for July 20, 2017 and October 19, 2017.

The County's Mental Health and Substance Abuse Task Force met most recently on April 26, 2017 and May 19, 2017. The Task Force will continue to meet monthly for a period of time and then return to quarterly meetings.

3.8.6.3 PROJECT DESIGN & IMPLEMENTATION

3.8.6.3.1 Copy of Strategic Plan

The Seminole County Mental Health and Substance Abuse Task Force developed a Strategic Plan to strengthen Mental Health and Substance Abuse services based on the Sequential Intercepts Model. The Strategic Plan is included at the beginning of the Supporting Documents.

3.8.6.3.2 Progress Towards Implementation of Strategic Plan

The Seminole County Strategic Plan for Mental Health and Substance Abuse Services was first developed in 2014 and is updated annually. The most recent Strategic Plan update took place in April/May of 2017 and was approved by the Seminole County Mental Health and Substance Abuse Task Force on May 19, 2017. It will be presented to the PSCC in July of 2017.

Seminole County and Aspire Health Partners (Aspire), the County's primary collaborative partner for the provision of behavioral health services, worked together to conduct the initial implementation of the 2014 Strategic Plan, with DCF Reinvestment Grant funding from May 2014 through April 2017. As a result, Seminole County was able to implement a Community Resource Center, located at Aspire's Sanford campus, to assure that individuals are participating in appropriate diversion programs and receiving coordinated services for mental health, substance use and co-occurring disorders. That project provided case managers to identify the nature and extent of those services and payer sources, coordinated treatment and collateral support. It also provided regular CIT training to law enforcement. Funding for these services ended in April 2017.

Challenges and Barriers. This proposal identifies weaknesses in the current system and critical new components that will take steps to ensure that all Sequential Intercepts are available to residents in need and are effective in their missions. Training programs will continue to be available to law enforcement. Marshalling adequate funding resources to continue to implement and enhance these services is the primary barrier to implementation.

3.8.6.3.3 Description of Project Design and Implementation

3.8.6.3.3.1 Proposed Goals, Objectives and Enhancements

services in Seminole County. The applicant, Seminole County Government, is proposing a collaborative project between County departments, criminal justice agencies, the 18th Judicial Circuit Court, the Seminole County Sheriff's Office and behavioral healthcare treatment provider Aspire Health Partners, as well as additional stakeholders. Grant funds will be used for interventions designed to shift the identification, care and treatment of the adult and juvenile target populations from the criminal or juvenile justice system to the behavioral healthcare system.

The proposed Project

incompetent to proceed (ITP) cases, assisted outpatient treatment (AOT) cases, post-booking diversion programs and reports, and compliance upon inmate release. A thorough comprehensive assessment of the inmate's psychological history, mental status examination, level of functioning, substance use history, current medication usage and previous hospitalizations is conducted while the inmate is incarcerated in order to determine necessary treatment modality for a diversion program or upon release.

- Post-booking Diversion and Specialty Court Programs. The 18th Judicial Circuit Court of Seminole County operates multiple diversionary court programs, including an Adult Drug Court, Veterans Court, and Mental Health Court. Funding from SAMHSA and the Bureau of Justice Assistance (BJA) currently support the Adult Drug Court and Veterans Court. The Mental Health Court operates with treatment services provided by Aspire, and was funded through April 2017 through the County's Reinvestment Grant. The County has applied for new grant funding to continue the Mental Health Court through a Department of Justice BJA program; however, this Reinvestment Grant will help to provide services to the Mental Health Court participants not covered under that program.

2) Collaboration: This Project will expand collaboration between the Seminole County Sheriff's Office, the 18th Judicial Circuit Court, non-profit agencies, law enforcement and educational institutions, and County departments, including Seminole County Community Services Department Housing Services and Homelessness Initiatives, in order to provide enhanced services to the target population.

- Supported Care Coordinator. This proposal requests partial funding for a County-employed Supported Care Coordinator to manage the coordination of clients and services for the target population throughout the Intercept Model. The Supported Care Coordinator will be housed in the Community Services Department and will work closely with Aspire's Case Managers and the County's Homeless Coordinator, overseeing and coordinating client services. The County-level position will be full time, with .5 FTE funded through Reinvestment grant funds and the County providing .5 FTE for the new hire. A primary responsibility of the Supported Care Coordinator will be the collection of data to track individuals throughout the grant timeline.
- Project Evaluator. In addition to the Supported Care Coordinator, this Project would enhance the current continuum of services by providing for additional and improved evaluations at each sequential intercept point through a Project Evaluator. Ongoing evaluations for the required performance measures are critical for the County and the Mental Health and Substance Abuse Task Force to better determine the effectiveness and efficiency of the various services being provided, and to suggest and implement required changes. The Project Evaluator will deliver both process and outcome evaluations for all measures, and will work in conjunction with the Supported Care Coordinator and key stakeholders to collect the required data for reporting and analysis.

3) Mental Health , Substance Abuse and Co- occurring Disorders Treatment for Adults : To expand and enhance adult treatment services, the County will work with the primary treatment provider Aspire. Aspire will provide a full array of mental health, substance abuse and co-occurring disorders treatment services including: crisis stabilization, psychiatric medication clinic, psychosocial rehabilitation, residential and intensive outpatient substance abuse and co-

4) Training for Law Enforcement : This Project will provide CIT training and "refresher courses" to law enforcement and Project partners to assure that individuals and entities working with the target populations, both adult and juvenile, are adequately trained to respond to incidents, provide referrals and deliver appropriate recovery-oriented services.

5) Mental Health, Substance Abuse and Co -occurring Disorders Treatment for Juveniles: In Years 2 and 3 of this Project, CJMHSA Reinvestment Grant funds will help provide both direct and indirect diversion and counseling services targeted to youth in crisis or with substance abuse and mental health disorders. Potential services to be delivered include trauma-focused CBT, EMDR, Aggressive Replacement Training, Family Function Therapy, and Life Skills Training, as well as referrals for support and therapeutic intervention. The specific continuum of services will be determined after internal assessment by the Seminole County Sheriff's Office Juvenile Justice Division, which will be conducted outside the requested grant funding.

Project objectives will be realized through the following activities:

	Task/Key Activity	Responsible Organization
OBJECTIVE #1.0: (REQUIRED) Enhance Diversion Programs for Adult Target Population		
1.1	Execute Memoranda of Understanding with all participating entities to re-establish and enhance programs and diversion initiatives for the target population.	Seminole County Attorney, Seminole County Resource Management Department, Aspire Health Partners, 18th Judicial Circuit, Seminole County Community Services Department, Seminole County Sheriff, Project Evaluator, other partners
1.2	Develop a data collection and	

1.3	Implement strategies that divert the target population from the criminal justice system to ensure effective diversions at Sequential Intercept points: 1) Pre-booking; 2) Jail Single Point of Access Treatment Team: 3) Post-booking Diversion Court Programs; and 4) Re-entry/Inpatient and Assisted Outpatient Treatment.	Mental Health and Substance Abuse Task Force Member Agencies
1.4	Enhance coordination through new Supported Care Coordinator position to coordinate diversion strategies, treatment services and non-medical support services.	Seminole County Community Services Department Housing Services and Homelessness Initiatives
1.5	Implement medical detoxification options in Seminole County. Provide funding for assessment and acute/short-term treatment. Transportation provided by Seminole County Sheriff's Office as a match.	Seminole County Sheriff's Office, Aspire Health Partners

	Task/Key Activity	Responsible Organization

2.3	Assess Project progress based on updated Strategic Plan and established timelines, and review attainment of goals. Make necessary adjustments to implementation activities as needed.	Seminole County, 18th Judicial Circuit, Seminole County Sheriff's Office, Aspire Health Partners, Supported Care Coordinator, Post-booking Diversion Court Coordinators, Project Evaluator, Mental Health and Substance Abuse Task Force
2.4	Work toward sustainment of Project after 2020. Present information about community need, Reinvestment Grant objectives and progress to County Commission, local chambers of commerce and civic groups to build local support and sustainability.	Seminole County Board of County Commissioners, Public Safety Coordinating Council, Mental Health and Substance Abuse Task Force, 18th Judicial Circuit, Seminole County Sheriff's Office, Treatment Providers

	Task/Key Activity	Responsible Organization

OBJECTIVE #3.0

Treatment Services for Adult Target Population. Provide and expand

	-Using Evidence -Based Practices such as Motivational Enhancement Therapy and Cognitive Behavioral Skills Training, and employing co-occurring capable services. These constitute essential elements in the recovery-oriented system of care at Aspire Health Partners.	
3.4	Expand collateral servic es to include client transportation via GO LYNX bus passes to ensure clients attend treatment sessions, medical and other appointments.	Supported Care Coordinator
3.5	Expand client access to housing support services by providing counseling and financial assistance to homeless individuals to assist with securing transitional and permanent housing.	Seminole County Community Services Department Housing Services and Homelessness Initiatives
3.6	Expand training and employment support by working with Seminole State College and local businesses.	Supported Care Coordinator, Aspire Health Partners

	Task/Key Activity	Responsible Organization

OBJECTIVE #4.0

Law Enforcement Training to Respond to Adults in Crisis with Mental Health, Substance Abuse and/or Co- occ urring Needs. Ensure that individuals and entities working with the target population entiti(t)2(clTw 13.67 0s 13.67e tybuy ae C)6eqw 0.5Td [(e6 0 y i)6

5.1	Provide evidence -based mental health and substance abuse intervention services such as targeted case management, Trauma Focused CBT, EMDR, Aggressive Replacement Training (ART), and Family Function Therapy (FFT).	Seminole County Sheriff's Office Juvenile Justice Division
5.2	Prov ide collateral diversion services such as Life Skills Training, Motivational Interviewing, and Decision Classes for juveniles and parents.	Seminole County Sheriff's Office Juvenile Justice Division

3.8.6.3.3.2 Organization and Key Stakeholders – The primary Project partners who will be responsible for Project implementation are:

- Seminole County – Applicant. The County's Community Services Department Housing Division and Homelessness Initiatives will contribute coordination and housing resources, and the Resource Management department will administer the Project and be responsible for data, outcomes and financial reporting. The Supported Care Coordinator, a new position to be funded through this grant, will be an employee of the Community Services Department and will work closely with the Housing Division and Homelessness Initiatives.
- Aspire Health Partners (Aspire) – Treatment provider for adults. Aspire will provide and expand evidence-based treatment and case management services to the target population, staff the Community Resource Center intercept, and conduct CIT training workshops for local law enforcement agencies.
- Seminole County Sheriff's Office and County Jail – Law enforcement agency.
    - Adults : The Sheriff's Office and Aspire will collaborate to screen, assess and refer potential participants and implement in-county detoxification options.
    - Youth: The Sheriff's Office Juvenile Justice Division will head the Police Mental Health Collaboration program and work with local juvenile treatment providers to provide community-based mental health assessments, de-escalation, and intervention services to youth in crisis or with mental health, substance abuse

comprehensive biopsychosocial assessment completed by a masters-level Mental Health Counselor/Assessor along with the DAST (Drug Abuse Screening Tool) and the AUDIT (Alcohol Use Disorder Identification Test) for initial medical screening. Next, a Psychiatric Evaluation is completed by a Psychiatric Medical Professional to identify diagnostic eligibility for diversion programs and to identify a potential treatment plan.

- Intercept 3 is post-booking diversion and includes the 18th Judicial Circuit's Specialty Courts for adults. Individuals who are eligible for Adult Drug Court or Mental Health Court based on the legal and medical/diagnostic screening at

- Medical treatment, if prescribed and included in individualized treatment plan;
-

Each client enrolled in the Project will receive services tailored to his or her individual needs at a frequency and duration justified by clinical necessity. This a la carte approach ensures that each enrolled client receives the necessary services, at the proper time, and in the required amount, in order to achieve optimal outcomes.

In accordance with the standard service industry practice for behavioral healthcare organizations, Aspire will provide subcontractor units of service for grant funding and as in-kind match in accordance with the Unit Cost Method of Payment, also known as the Florida DCF Substance Abuse and Mental Health Performance Contracting System. Rather than reimbursing agencies for specific staff time or expenditure cost reimbursement, rates are based on the various services that are provided in the continuum of care. Estimates of how the allocations may be utilized are illustrated in the Estimated Allocation charts attached to the Budget Section.

Post-booking Alternatives to Incarceration and Specialized Diversion Programs. The 18th Judicial Circuit Court will continue to operate the Adult Drug, Mental Health and Veterans Courts as post-booking alternatives to incarceration. Each specialty court is led by a Presiding Judge and a Program Coordinator, who will continue to work in collaboration with the key stakeholders to provide appropriate services to the adult target population.

Linkages to Community-based Evidence-based Treatment Programs. The new Supported Care Coordinator will work with Aspire to build linkages to community programs, including the County's supportive housing program, Seminole State College training programs, Florida Department of Corrections' Academic Education program (GED), Florida Division of Vocational Rehabilitation, Lynx Transportation Systems, University of Central Florida CARD for Autism, and the Veterans Administration.

Community Services and Programs for Juveniles. For at-risk juveniles, the Seminole County Sheriff's Office Juvenile Justice Division offers the Youth Intervention Services (YIS) program, which includes juvenile justice activities, prevention services, diversion, and probation. The Juvenile Assessment Center houses the Seminole County System of Care (SOC), which is responsible for processing all juvenile arrests in the county. The SOC provides a family-driven, youth-guided and culturally competent SOC for youth with emotional health needs.

3.8.6.4 PERFORMANCE MEASURES

3.8.6.4.1 Process for Collecting Performance Measurement Data

An objective of the CJMHSA Reinvestment Project is to work more closely with the County Jail and treatment providers to collect more data, to better coordinate collection and reporting, and to use data more effectively. The data management system is currently piecemeal between agencies and needs modification to ensure access to the right treatments, improve coordination of services, address the required performance measures, evaluate the Project's effectiveness, establish performance improvement processes, and, for one year following the termination of the 36-month grant period, track Project graduates to report on long-term results.

To better coordinate data collection and reporting, this proposal requests funding to hire a Supported Care Coordinator. The County-level position would be full time, with .5 FTE funded through Reinvestment grant funds and the County providing .5 FTE for the

Performance measures, data collection methods and target numbers and percentages are outlined below:

Required Performance Measures	Method to Collect Data	Target Number
Number of adults enrolled in the Project	Supportive Care Coordinator will work with Project Evaluator and Project Partners (Aspire Health Partners, Seminole County Sheriff's Office, Seminole County Jail) to implement data collection and reporting procedures	

Percent of adult Project participants who reside in a stable housing environment one year following Project discharge	Supported Care Coordinator will work Seminole County Community Services Department Housing Services and Homelessness Initiatives, along with Aspire Health Partners and the Project Evaluator to develop a procedure to track this housing data	Adults in Stable Housing 1 Year Following Discharge: TBD% Seminole County's new Supportive Care Coordinator will begin to track this data in Year 1. The County has no baseline data on which to estimate this percentage.
EMPLOYMENT: Percent of Project participants not employed at Project admission who are employed full or part time within 180 days of Project	4002.52 (.-4(T4(i)6(n)10oy)1S(S)10.56 0.002 Tw [(je)-6(c)-2(t)]4J 0 Tc 6 T	

BENEFITS: Percent of Project participants the who have received assistance in obtaini

Seminole County, Seminole County Sheriff's Office and Aspire Health Partners have pledged funds and in-kind resources as the match for this Project.

Seminole County . Seminole County will allocate funding for .5 FTE for the Supported Care Coordinator new hire position. This person will be housed in the Community Services Department. Additional match funding will be provided by the county to assist clients with Homelessness assistance. This will include housing and rent assistance. It is estimated that $60,000 per year will be used as match for the Homelessness assistance.

Seminole County Sheriff 's Office . Transportation costs incurred by the Sheriff's officers for

Contact, and will be responsible for finalizing Project contracts, submitting grant progress and financial reports and monitoring the progress of the Project.

The Supported Care Coordinator, a new position to be funded in part by this grant, will be an employee of Seminole County and act as Project Director. This position will coordinate data collection and reporting by the Project partners, and work closely with the Community Services Department and Aspire to coordinate client participation and expand Project partnerships.

The Adult Drug Court Program Manager, Anthony Warren, has been an employee of the 18

with Aspire, Mrs. Martin has expanded and developed substance use and co-occurring disorders programming and worked closely with the forensic/court programs in Seminole County. She started with Seminole Center for Co-Occurring Disorders (SCCD) program, and later created the outpatient counseling component within Aspire for the Seminole County Adult Drug Court and developed an Intensive Outpatient Counseling program to fill a gap that existed in the community previously when residential and outpatient treatment were the only options. Ms. Martin will be the Clinical Supervisor of the treatment program, overseeing the treatment by providers and developing and implementing new EBP programs, including Trauma-Informed Care. She will also direct the programmatic functions of the Community Resource Center, which will be staffed by Aspire, and will represent Aspire in this collaboration.

- Aspire's Program Specialists/Case Managers will orient new participants, explain requirements, gather and log data, compile case management notes, and maintain case files. Mental Health and Substance Abuse Counselors, employed by Aspire, provide mental health, substance use and co-occurring disorders counseling, lead individual and group therapy sessions, participate in team meetings, develop and implement treatment plans, conduct psychosocial assessments, and monitor participant progress.
- Aspire intends to carry out a portion of its subcontracting grant funding by providing outreach care management services. The units of service will be delivered by existing Aspire staff assigned to this Project or through outside recruitment of individuals with experience working with Forensic populations. Duties will include administration of the DLA-20 and ORAS screening instruments (when not already completed in the jail or by probation), assistance with Community Resources Center operations, and linkage to services and supports in the community. In addition, Aspire intends to carry out some of the outreach care management services by utilizing Peer Specialists, either as independent contractors or employees of Aspire. They will work under Ms. Martin's leadership to help oversee CRC operations, link clients to community resources, and assist in NAMIGO's Peer-to-Peer and Family-to-Family trainings. It is hoped that one of the Peer Specialists will be nominated to serve on the PSCC to consult on the Project's progress and serve as another voice for consumers on that Council.

Seminol e County Sheriff's Office Juvenile Justice Division will assess juvenile intercept options and implement juvenile treatment in Years 2 and 3.

The Project Evaluator , Dr. Erica Brooke, will advise Project partners on data collection procedures, organizational strategies and management. Dr. Brooke will conduct quarterly evaluations, and provide comprehensive reports.

Community non- profit partners will provide collateral services to Project participants. Partners include: Seminole State College; Florida Department of Corrections' Academic Education program (GED); Florida Division of Vocational Rehabilitation; Lynx Transportation Systems; and Seminole County Community Services Housing Services, which will coordinate supported housing with Aspire's PATH and HOPE programs.

3.8.6.6 EVALUATION AND SUSTAINABILITY

3.8.6.6.1 Evaluation

Measures of Effectiveness and Performance Management . Grant funds have been allocated for an independent evaluator, Brooke Research & Consulting, LLC, to conduct team and participant surveys and a performance assessment to address:

- Outcome Questions , including the effect of interventions, project/contextual factors, demographic factors associated with outcomes, and durability of outcomes.
- Process Questions to include: effectiveness of implementation; recommendations to address disparities in access, service use, and outcomes across subpopulations, including the use of the National CLAS Standards; evaluation of process changes and performance assessments; evaluation of project staff, service adjustments, target population and sub-populations; strategies to maintain fidelity to the evidence-based practice and quantification of he evidence-

synthesized that data from May of 2014 through April of 2017. In evaluating the pilot project, the County has incorporated into this Project an objective to refine/overhaul the data collection plan, working closely with the Project Evaluator to identify data to be collected, integrate software (recognizing the need to follow HIPAA guidelines) and generate service reports. Participant surveys will be developed and administered. Evaluations and outcomes will be reported to the MH/SA Task Force.

- Quarterly Reviews – The Supported Care Coordinator and the Grant Administrator, both Seminole County employees, will be responsible for quarterly reporting of Project status and financials to DCF and USF CJMHSA TAC. These reports will be monitored by the Mental Health and Substance Abuse Task Force and the PSCC to ensure target capacity and Project objectives are achieved. The Project Timeline 0 Td [(a)b1o4.07 0ates when and how key milestones will be met.
- Continuation After Termination of Grant – For one year following the termination of the 36-month grant period, the Project team will collect the required data to report on long-term results. Recidivism, employment a [(a)b housinda data will be tracked for Project participants who completed the risk assessment component and remained in the Project for at least 30 days.

3.8.6.6.2 Additional Evaluation Requirements

3.8.6.6.2.1 thru 3.8.6.6.2.1 – The Supported Care Coordinator and Project Evaluator, under this Project, will work with the Seminole County Sheriff's Office, Seminole County J7 0ail, the Courts, Aspand other necessary stakeholders to create a data collection system in order to calculate cost savings estimates and expenditure reductions.

3.8.6.6.2.4 Reducing the Number of Individuals Committed to State Mental Health Treatment Facilities – While forensic commitments from DCF's Central Region have remained consistent the past five (5) years at an average of 95 commitment per year, the region was second only to the Northeast Region for the highest number of admissions by Region.

DCF CENTRAL REGION FORENSIC COMMITMENTS			
Year	# of Commitments	Year	# of Commitments
2011 – 2012	115	2014 – 2015	87
2012 – 2013	96	2015 – 2016	91
2013 – 2014	84		

Of the 87 forensic commitments to state mental health treatment facilities from the Central Region in FY 2014–2015, nineteen (20%) were from Seminole County. Between May 1, 2016–April 30, 2017 Seminole County saw only five forensic commitments.

In order to reduce the number of individuals judicially committed to a state mental health treatment facility, Seminole County and its collaborative partners have developed a myriad of integrated services targeting individuals with mental health, substance use and co-occurring disorders. As a result, there has been an increase in forensic clients being served under conditional release in the community, and an overall reduction in forensic commitments since May 1, 2016. The use of civil outpatient commitment which

diverts individuals prior to becoming involved in the criminal justice system and the strong problem solving court system have been two key factors in this development.

3.8.6.6.4 Project Timeline

	Task/Key Activity	Responsible Organiz ation	Year 1	Year 2	Year 3
Milestone: Diversion Program s.					
1.1	Executing Memoranda of Understanding with all participating entities to re-establish and enhance programs and diversion initiatives for the target population.	Seminole County Attorney,			

1.3 Implement

	Task/Key Activity	Responsible

	Task/Key Activity	Responsible Organization	Year 1	Year 2	Year 3
Milestone: Treatment Services for Adult Target Population. Objective: To provide and expand client mental health and substance abuse treatment services to incorporate additional evidence-based medical treatments and non-medical collateral services including critical client transportation, supported employment, education and housing assistance.					
3.1	Expand client medical treatment services to incorporate evidence-based Trauma-Informed Care with EMDR (eye movement desensitization and reprocessing).	Aspire Health Partners	90 days after finalized grant agreement	Ongoing	Ongoing
3.2	Maintain Community Resource Center at				

	Activities–20 (DLA-20), Drug Abuse Screening Tool (DAST) and/or the Alcohol Use Disorder Identification Test (AUDIT). -Using Evidence - Based Practices such as Motivational Enhancement Therapy and Cognitive Behavioral Skills Training, and employing co-occurring capable services. These constitute essential elements in the recovery-oriented system of care at Aspire Health Partners.				
3.4	Expand colla teral services to include client transportation via GO LYNX bus passes to ensure clients attend treatment sessions, medical and other appointments.	Supported Care Coordinator	March 31, 2018	Ongoing	Ongoing
3.5	Expand client access to housing support servi ces by providing counseling and financial assistance to homeless individuals to assist with securing transitional and permanent housing.	Seminole County Community Services Department Housing Services and Homelessness Initiatives	March 31, 2018	Ongoing	Ongoing

3.6	Expand training and employment support by working with Seminole State College and local businesses.	Supported Care Coordinator, Aspire Health Partners	March 31, 2018	Ongoing	Ongoing

Task/Key Activity	Responsible Organization	Year 1	Year 2	

	services such as targeted case management, Trauma Focused CBT, EMDR, Aggressive Replacement Training (ART), and Family Function Therapy (FFT).				
5.2	Provide collateral diversion services such as Life Skills Training, Motivational Interviewing, and Decision Classes for juveniles and parents.	Seminole County Sheriff's Office Juvenile Justice Division	N/A	October 1, 2018	Ongoing

	Task/Key Activity	Responsible Organization	Year 1	Year 2	Year 3
Milestone: Administration					

6.3	Provide data to USF CJMHSA Technical Assistance Center	Seminole County Resource Management Department, Supported Care Coordinator	Quarterly	Quarterly	Quarterly
6.4	Collect data and track all participants one year after completion of Project	Aspire Health Partners, Seminole County Sheriff's Office, Seminole County Sheriff's Office Juvenile Justice Division, Seminole County Jail, Supported Care Coordinator	N/A	N/A	Through 9-30-2021

Seminole County
Criminal Justice, Mental Health, and Substance Abuse Strategic Plan

Updated May 2017

Critical Issues

For over 18 years, Seminole County has demonstrated its commitment to improving its training and programming to divert adults with mental illnesses, addictions, and co-occurring disorders from arrest and incarceration, and, for those who are arrested, providing services in the jail and through post-booking diversion.

Seminole County has 455,479 residents, with a youth population of 46,304 (U.S. Census Bureau 2016 QuickFacts, Seminole County, Florida). Over the last three years, under the Florida Division of Children & Families Criminal Justice, Mental Health, and Substance Abuse Reinvestment Grant, Seminole County has increased the use of diversion programs such as Drug Court, Mental Health Court and Veteran's Court. More than 1,000 officers from the SCSO, six municipal police departments, and the Orlando-Sanford International Airport police force have been trained in CIT, which has resulted in an increasing number of "IT Reports" (law enforcement Baker Act, Ex parte, and Marchman Act). Seminole County Sheriff's Office had a total of 3,952 IT reports in 2014 compared to 4,417 reports in 2016. Seminole County jail data also reflects a total of 14,126 arrests in 2014 versus 12,941 arrests in 2016. These numbers reflect an increase and a growing trend of individuals who would previously have been arrested being diverted to treatment in lieu of arrest. In 2016, there were 27 successful Mental Health Court graduates and 24 Drug Court graduates. In 2016, only five individuals were sent to forensic state hospital, down from 18 in 2014.

In spite of this progress, many issues remain. Seminole County currently has no accredited addictions receiving facility for detox purposes under the Marchman Act, making the jail the de facto facility under Chapter 397, Florida Statutes. While law enforcement may transport individuals under Marchman orders to the nearest facilities in Orange County, those facilities often have no space and the individuals are released back to the community without receiving any services or a warm handoff to treatment. The need for local beds for detox services within the county is critical.

The County is additionally in need of enhanced collaboration and coordination at all levels of services. A Supported Care Coordinator is critical to coordinating mental health and substance abuse services among treatment providers and other community partners; monitoring grants and other funding; developing effective data collection procedures across agencies; expanding the Mental Health and Substance Abuse Task Force, and expanding community support and connection to community services.

Housing, employment and transportation needs remain a barrier to individuals in the criminal justice system receiving treatment, and is a critical issue for law enforcement, treatment providers, and the courts. In addition, data collection and tracking procedures need improvement from all constituents for all levels of service.

The final need within the purview of this grant is for further collaboration and expansion to include services for Juvenile Diversion. With a youth population of 46,304, in 2016 there were approximately 500 Baker Acts of youth under the age of 18, and in

Vision

Seminole County envisions an effective, high-quality and efficient mental health and substance abuse recovery services delivery system that supports the treatment, recovery and reintegration of adults with mental illness, substance abuse and co-occurring disorders and promotes the resilience of juveniles with mental health, substance abuse, emotional disorders and other risk factors. All juveniles with a diagnosis of, or at risk for developing, an emotional disorder will have access to a family-driven, trauma-informed, culturally and linguistically competent, evidence-based system of care that supports optimal physical and mental health and social and emotional wellbeing. All adults with a diagnosis of, or at risk for developing, a mental illness, substance abuse or co-occurring disorder will have access to a coordinated and integrated program of services that promotes recovery and social inclusion through timely access to treatment and recovery support services.

Mission

The mission is to increase public safety, avert increased spending on criminal justice, increase accessibility and effectiveness of mental health and substance abuse treatment and to reduce recidivism rates of at-risk Seminole County adults and youth.

Values

The values of Seminole County's Mental Health and Substance Abuse Task Force programming include respect of the consumer, community partnerships, and continuing education of first responders and program staff. It is also a priority to implement progressive, effective treatment and support services and to maintain the integrity of evidence-based practices to ensure quality care.

Service Model

The model the County uses will focus on five areas: diversion, collaboration, treatment, training and youth-focused programming. We will continue to establish and expand diversion programs for both target populations, with enhanced coordination, data collection and evaluation components. We will expand collaboration with County departments, non-profit agencies, law enforcement and educational institutions in order to provide enhanced services to the population. We will provide and expand mental health and substance abuse treatment services to incorporate additional evidence-based clinical treatment and non-clinical collateral services including transportation, supported employment, education and housing assistance. We will continue to provide training to law enforcement and project partners to assure that individuals and entities working with the target populations are adequately trained to respond to incidents, provide referrals and deliver appropriate recovery-oriented services. We will enhance diversion and treatment options for youth.

GOALS, OBJECTIVES, and TASKS

The overall goal of the Mental Health and Substance Abuse Task Force is to increase public safety, avert increased spending on criminal justice, and improve the accessibility

	Task/Key Activity	Responsible Organization
OBJECTIVE #3.0 Treatment Services for Adult Target Population. Provide and expand participant mental health, substance use and co-occurring treatment services to incorporate additional evidence-based medical treatments and non-medical collateral services including critical client transportation, supported employment, education and housing assistance.		
3.1	Expand client medical treatment services to incorporate evidence-based Trauma-Informed Care with EMDR (eye movement desensitization and reprocessing).	Aspire Health Partners
3.2	Maintain Community Resource Center at Aspire Health Partners facility, to assure that individuals are receiving coordinated substance abuse and/or mental services.	Aspire Health Partners Sanford Campus
3.3	Provide full complement of evidence -based medical treatment options by providing case management and mental health, substance use and co-occurring treatment units including: -Screening potential Project participants using Ohio Risk Assessment System (ORAS), Daily Living Activities–20 (DLA-20), Drug Abuse Screening Tool (DAST) and/or the Alcohol Use Disorder Identification Test (AUDIT). -Using Evidence -Based Practices such as Motivational Enhancement Therapy and Cognitive Behavioral Skills Training, and employ	

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	Task/Key Activity	Responsible Organization
OBJECTIVE #4.0 Law Enforcement Training to Respond to Adults in Crisis with Mental Health, Substance Abuse and/or Co- occurring Needs. Ensure that individuals and entities working with the target populations are adequately trained to respond to incidents, provide referrals and deliver appropriate recovery-oriented services.		
4.1	Train law enforcement and other community partners in the principles of Crisis Intervention Teams (CIT).	Aspire Health Partners, Seminole County Sheriff's Office, Municipal police departments in Seminole County
4.2	Particis ncidente fte J ET Qld [(af)-1.1te fTJ E 3(c	